#### **Executive**

# Minutes of the meeting held on Wednesday, 28 July 2021

**Present:** Councillor Leese (Chair)

Councillors: Akbar, Bridges, Rahman, Rawlins and White

Also present as Members of the Standing Consultative Panel:

Councillors: Butt, Karney, M Sharif Mahamed and Taylor

**Apologies:** Councillors Craig, Midgley and Ilyas

Exe/21/70 Minutes

The Executive approve as a correct record the minutes of the meeting on 30 June 2021.

# Exe/21/71 COVID Progress updates - Population Health and Economic Recovery

The Executive considered a report of the Director of Public Health and the Director of City Centre Growth and Infrastructure, which provided an update on the COVID-19 situation within the city and the progress that was being made with the city's economic recovery.

The Director of Public Health advised that infection rates within the city was now 425 per 100,000 population, but the city was now outside the top 100 listed local authorities compared to being 5<sup>th</sup> at the end of May/early June, which demonstrated that the efforts being made were having a positive effect. He also advised that the City was no longer an Enhanced Response Area, but re-iterated it was still important to retain a focus on the targeted vaccination drive.

Councillor Karney condemned the actions of those involved in the recent rally against the vaccination and the NHS which had taken place in the city centre.

The Leader also commented that it was clear vaccinations were making an enormous difference in the city, specifically in the context of older people and advised that the online scare mongering in relation to the effect of the vaccination on pregnant women was not reflected by the scientific evidence and it was important that the correct information was publicised.

In relation to the city's economic recovery, the Director of City Centre Growth and Infrastructure advised that the city was still facing a number of challenges in its recovery, including the impact on a number of key sectors and employment. A number of measures were being out in pace to mitigate these challenges.

The Leader commented that there was still issues with the efficiency of public transport in supporting people to physically return to work and the impact of the requirement for people to isolate having been notified by the NHS app that they had

been in contact with someone who had tested positive for COVID was also impacting on the ability for people to return to work. He expressed disappointment with the lack of Council staff that had returned to work in the Town Hall and suggested the Council needed to be leading by example on this front.

#### **Decision**

The Executive note the update.

# Exe/21/72 Our Manchester - Progress Update

The Executive considered a report of the Chief Executive which provided an update on key areas of progress against the Our Manchester Strategy – Forward to 2025 which reset Manchester's priorities for the next five years to ensure the Council could still achieve the city's ambition set out in the Our Manchester Strategy 2016 – 2025.

The Executive Member for Environment highlighted the positive work that was taking place on the Council's decarbonisation schemes and the proposed next stage of changes to Deansgate, both of which would contribute towards the Council's Climate Change Action Plan.

The Executive Member for Children's Services highlighted the positive work that had been done to deliver a range of activities over the school summer holidays for children and young people, many of which would be free of charge and take place at venues across the city including parks, galleries, libraries, leisure centres and cultural venues with an emphasis on fun.

The Deputy Leader (Human Resources) highlighted the Social Value that had been derived from the recent Manchester International Festival and how this had had a positive economic impact on other businesses within the city.

# **Decision**

The Executive note the update.

## Exe/21/73 Revenue Monitoring to the end of May 2021

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which outlined the projected outturn position for 2021/22, based on expenditure and income activity as at the end of May 2021 and future projections.

The Leader commented that whilst the current position showed a slight underspend, at this point in the financial year it was not possible to say for certain that this would continue as the year progressed. He added that more funding had been received than expected in relation to Public Health grants and Homelessness.

#### **Decisions**

The Executive:-

- (1) Note the global revenue monitoring report and forecast outturn position which is showing a £1.359m underspend.
- (2) Approve budget virements to be reflected in the budget as outlined in paragraph. 2.7 of the report.
- (3) Approve additional COVID-19 grants to be reflected in the budget as outlined in paragraphs 2.8 to 2.10 of the report).
- (4) Approve the use of unbudgeted external grant funding (non COVID-19) as outlined in paragraph 2.11 of the report.
- (5) Approve the use of budgets to be allocated as outlined in paragraph 2.12 of the report.

# Exe/21/74 Capital Programme Monitoring 2021/22

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which provided an overview of the progress against the delivery of the 2021/22 capital programme to the end of June 2021, the latest forecast of capital expenditure and the major variances since the Capital Programme Outturn report submitted in June 2021 and the proposed financing of capital expenditure for 2021/22 and affordability of the Capital Programme.

The Deputy City Treasurer highlighted a relatively small variance of £18.1 million, with a couple of key changes to the programme and associated risks also identified.

#### **Decision**

The Executive recommends that the Council approve the virement of £1.0m to the Maintenance Challenge Fund, consolidating the budget to enable priority works to be completed. within the Highways Portfolio as outlined in paragraph 7.6 of the report.

# Exe/21/75 Capital Programme Update

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which informed Members of requests to increase the capital programme. The report also sought approval for those schemes that could be approved under authority delegated to the Executive and asked the Executive to recommend to Council proposals that required specific Council approval.

There were no proposals which required Council approval.

The proposals that did not require Council approval, which were funded by the use of external resources, use of capital receipts, use of reserves below £2million, where the proposal could be funded from existing revenue budgets or where the use of borrowing on a spend to save basis was required included the following:-

 Private Sector Housing – Disabled Facilities Grant (DFG). A capital budget increase of £6.289m is requested, funded by Government Grant; and  Highways Services – Great Ancoats Street Tree Maintenance. A capital budget decrease of £0.040m is requested and approval of a corresponding transfer of £0.040m to the revenue budget, funded by Capital Fund

The report highlighted that there had been increases to the programme totalling £0.295m as a result of delegated approvals since the previous report to the Executive on 30 June 2021 and If the recommendations in the report were approved, the General Fund capital budget would increase by £6.249m across financial years. This would also result in an increase in the prudential indicator for Capital Expenditure in corresponding years.

It was also reported that approval had been given for two capital budget virements from the Parks Development Programme budget totalling £0.241m. Following the fire restoration work, office refurbishment works (£0.211m) would be carried out to reactivate Wythenshawe Hall for both staff and community use by returning the staff to the office space and carrying out some cosmetic improvements to the Tenants Hall, bar and public toilets. Funding had also been allocated for Site Investigation for improvements to Heaton Park Overflow Car Park (£0.030m).

#### **Decisions**

The Executive:-

- (1) Approve the following changes to the City Council's capital programme:
  - Private Sector Housing Disabled Facilities Grant (DFG). A capital budget increase of £6.289m is requested, funded by Government Grant
  - Highways Services Great Ancoats Street Tree Maintenance. A capital budget decrease of £0.040m is requested and approval of a corresponding transfer of £0.040m to the revenue budget, funded by Capital Fund.
- (2) Note increases to the programme of £0.295m as a result of delegated approvals.
- (3) Note virements in the programme of £0.241m as a result of virements from approved budgets

# Exe/21/76 National Cycling Centre

The Executive considered a report of the Strategic Director – Neighbourhoods, which set out proposals to refurbish the National Cycling Centre (NCC) to ensure that it remained fit for purpose and to secure Manchester's future as the home of British Cycling for the next 25 years.

The NCC was an internationally recognised cycling facility, having supported the delivery of the 2002 Manchester Commonwealth Games it had helped put Manchester on the international sports map for the last two decades for both major events and the success of British Cycling. Whilst the NCC was extended in 2010 to incorporate the UK's first dedicated indoor BMX centre and improved office space for British Cycling (BC), café, shop and public realm, the Velodrome element of the

facility was now 28 years old and as such, a stock condition survey has confirmed that this part of the NCC requires significant investment due to items being life expired. Investment was necessary in order to reduce the carbon footprint of the venue, sustain the existing service offer, as well as keep pace with more modern facilities located in London and Glasgow.

The revenue implications during the construction phase were estimated at £2.112m, due to loss of income and the need to rent alternative accommodation. It is proposed that this is funded from joint funds held by Manchester City Council and Sport England.

The total capital cost of the scheme was estimated at £26.178m. A capital budget of £22.456m was required, as £1.577m was already approved in the Asset Management Programme to reach the end of the RIBA Stage 4 design.

It was proposed that the budget would be funded £20.566m from borrowing and £1.890m funded from borrowing on a spend to save basis, funded from joint funds held by Manchester City Council and Sport England. It was estimated that, based on current interest rates, the borrowing (excluding that to be charged to joint funding held by Manchester City Council and Sport England) would create an estimated annual cost of c.£1.23m in interest and minimum revenue provision. This would be funded from the existing capital financing budget.

The remaining £2.145m would be funded from the existing Public Sector Decarbonisation Scheme budget.

The timetable for progressing the scheme meant that works were required to start before the next Council meeting, with an estimated capital cost of £0.9m. It was proposed that these were progressed, funded from Capital Fund, acknowledging that if the scheme did not progress for any reason they would be classed as abortive costs and would need to be charged to revenue. If Council approval was received, these works would form part of the scheme and be funded from borrowing.

#### **Decisions**

- (1) Note the options presented in the report and approve proceeding with the full refurbishment of the NCC at a cost of £26.178m.
- (2) Recommend that Council approve the establishment of a capital budget for the refurbishment of the NCC of £22.456m, funded from £20,566m borrowing and £1.890m on a spend to save basis funded by joint funds held by Manchester City Council and Sport England.
- (3) Recommend that Council approve a virement from the Public Sector Decarbonisation Scheme budget of £2.145m
- (4) Approve the use of joint funds held by Manchester City Council and Sport England to fund £2.112m of revenue costs expected to be incurred as a result of the project.

#### Exe/21/77 GM Clean Air Final Plan

The Executive considered a report of the Deputy Chief Executive and City Treasurer and City Solicitor, which set out the proposed Greater Manchester Final Clean Air Plan (CAP) and policy following a review of all the information gathered through the GM CAP consultation and wider data, evidence and modelling work which was to be agreed by the ten Greater Manchester local authorities.

The Executive Member of Environment highlighted that poor air quality was the biggest environmental risk to poor health and this plan was key to achieving not only the Council's legal obligations to improving air quality but also ensuring that the health of Manchester residents was protected now and in the future.

Councillor Karney welcomed the proposals, commenting that there had been a sea of change amongst Manchester residents in becoming more health conscious and many were now more aware of the importance of clean air within and across the city.

The Leader also highlighted the detrimental impact dirty air had, especially on young people's growth and development and older peoples respiratory and he believed the Council had a duty to do what it could to make sure Manchester residents had air that was fit to breath.

#### **Decisions**

- Note the progress of the Greater Manchester Clean Air Plan.
- (2) Note the progress in the distribution of Bus Retrofit funding.
- (3) Note Ministers' agreement to include the sections of the A628/A57 in Tameside which form part of the Strategic Road Network within the Greater Manchester's Clean Air Zone (CAZ) and their request for Tameside MBC, TfGM and Highways England to establish the most appropriate solution for the charging mechanism to be applied on this section of the Strategic Road Network (SRN).
- (4) Approve the GM Clean Air Plan Policy as set out at Appendix 1 of the report, noting that the policy outlines the boundary, discounts, exemptions, daily charges of the Clean Air Zone as well as the financial support packages offered towards upgrading to a compliant vehicle, including the eligibility criteria to be applied.
- (5) Note the Equalities Impact Assessment, as set out at Appendix 2 of the report.
- (6) Note the AECOM Consultation Report, as set out at Appendix 3 of the report;
- (7) Agree the proposed Response to the Consultation which has been prepared by TfGM on behalf of the ten GM local authorities, as set out at Appendix 4 of the report.

- (8) Note the Impacts of COVID-19 Report, as set out at Appendix 5 of the report.
- (9) Agree the Modelling report of the final CAP package, as set out at Appendix 6 of the report, and in particular that the modelling outputs of the final plan scheme show the achievement of compliance with the legal limits for Nitrogen Dioxide in the shortest possible time and by 2024 at the latest as required by the Ministerial Direction.
- (10) Note the economic implications of the CAP Report, as set out at Appendix 7 of the report.
- (11) Note the update on the GM Minimum Licensing Standards, set out in section 3.1, and in particular that licensing conditions will not be used to support delivery of the GM Clean Air Plan.
- (12) Approve a 6-week public consultation on the inclusion of motorhomes classified as MSP1 in the GM Clean Air Zone and on the inclusion of the A575 and A580 at Worsley commencing on 1 September 2021 and delegate authority to the Executive Member for Environment to approve the consultation materials.
- (13) Note that the GM Clean Air Charging Authorities Committee has the authority to make the Charging Scheme Order which establishes the GM Charging Scheme in line with the agreed GM Clean Air Plan Policy.
- (14) Note that the GM Charging Authorities Committee has the authority to vary the Charging Scheme Order if this is established as the most appropriate charging mechanism to be applied on sections of the A628/A57 part of the Strategic Road Network (SRN) in Tameside.
- (15) Note that the Air Quality Administration Committee has the authority to agree the final form of the Operational Agreement for the Central Clean Air Service, and to authorise the making of the Agreement, on behalf of the ten GM local authorities.
- (16) Note that the Air Quality Administration Committee has the authority to:
  - a. establish and distribute the funds set out in the agreed GM Clean Air Plan policy;
  - b. approve the assessment mechanism agreed with JAQU to ensure that Clean Air Funds can be adapted if necessary;
  - c. keep the use of the funds under review and to determine any changes in the amounts allocated to each and their use; and
  - d. monitor and evaluate the joint local charging scheme.
- (17) Approve the reallocation of funding from the Try Before You Buy scheme to provide additional electric vehicle charging points dedicated for use by taxis.
- (18) Delegate to the GM Charging Authorities Committee the authority to determine the outcome of the consultation on both the inclusion of motorhomes classified as MSP1 within the scope of Clean Air Zone charges and on the inclusion in the

GM Clean Air Zone of the A575 and A580 at Worsley following the conclusion of that consultation.

- (19) Approve the Clean Air Zone ANPR and signage locations, as set out at Appendix 10 of the report.
- (20) Agree a delegation to Deputy Chief Executive to approve the submission of the Interim Full Business Case if required and Executive Member for Environment the Full Business Case (FBC) to the Government's Joint Air Quality Unit to support the GM Clean Air Plan and any supplementary information to that Unit.

# Exe/21/78 Places for Everyone

The Executive considered a report of the Director of City Centre Growth & Infrastructure, which sought approval for the consultation on the publication stage of the Places for Everyone Publication Plan (PfE) pursuant to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012. Consultation on the plan will commence no earlier than 9 August 2021 running for a period of eight weeks.

The PfE2021 plan included specific policies and allocations that directly related to Manchester including:

- Delivery of a minimum of around 56,500 new homes; and over 2.3 million square metres of office floorspace in Manchester by 2037;
- Policies to deliver growth and regeneration across the City
- Seeking to achieve a carbon neutral city no later than 2038;
- Policies across a range of other themes including flood risk, water resources, air quality, economic and housing matters, heritage, culture, education and skills, health, and sport and recreation; and
- Specific allocations identified in the plan for Manchester for new jobs at the airport and Wythenshawe Hospital.

It was reported that the former GMSF plan also included a proposed allocation for housing at Southwick Park. This allocation had been removed from the PfE2021 as a result of further work on Manchester's land supply following the revised local housing need figure published in December 2020.

#### **Decisions**

#### The Executive:-

(1) Approve the Places for Everyone Publication Plan 2021, including strategic site allocations and green belt boundary amendments, and reference to the potential use of compulsory purchase powers to assist with site assembly, and the supporting background documents, for publication pursuant to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012 for an 8 week period for representations to begin not earlier than 9 August 2021.

(2) Delegates authority to the Director of Planning, Building Control and Licensing, in consultation with the Executive Member for Housing and Employment, to approve the relevant Statement of Common Ground(s) required pursuant to the National Planning Policy Framework 2019.

#### Exe/21/79 Ardwick Green NDF Addendum

The Executive considered a report of the Interim Director of Housing and Residential Growth, which informed Members of the outcome of a public consultation exercise involving local residents, businesses and other stakeholders, relating to a Draft Extension to the Neighbourhood Development Framework (NDF) for the Ardwick Green area. The report sought approval of a final version of the Extension to the NDF, which has been adjusted to take account of the consultation undertaken.

The majority of the stakeholders who responded to the consultation expressed their overall support for the draft NDF Extension, believing that appropriate development and preservation of the heritage aspects of the neighbourhood would enhance the neighbourhood

Subject to endorsement, there were some important next steps that needed to take place to ascertain the best way of implementing the ambitions of this NDF Extension:-

- Undertaking further detailed design and feasibility work on the opportunities
  presented by Higher Ardwick, including an assessment of landownerships and
  engaging with existing landowners and businesses, to provide a sensible way
  forward to bringing about positive comprehensive change in this area; and
- Working with Historic England and Manchester City Council's Conservation
   Officer to understand the extent of the existing Ellen Wilkinson High School
   Grade II\* listing (Nicholls Campus main building) and identify opportunities to
   introduce new buildings around the Grade II listed building through an
   assessment of key views and massing studies, and the feasibility for converting
   the buildings

If approved, the NDF Extension would act as a material consideration in the determination of subsequent planning applications that fell within its scope.

#### **Decisions**

- (1) Note the outcome of the public consultation on the draft Extension to the NDF for Ardwick Green and subsequent revisions to the NDF Extension as set out in Appendix 1 of the report.
- (2) Approve the Extension to the NDF for Ardwick Green, noting that it will then act as a material consideration for the Local Planning Authority when assessing future planning applications within the NDF and NDF Extension area.

(3) Agree that the Interim Director of Housing and Residential Growth, working in conjunction with colleagues in other Directorates, undertakes the programme of work outlined in the next steps (section 5) of this report to ascertain the best way of implementing the ambitions of the Extension to the Ardwick Green NDF.

# Exe/21/80 Removal of Elizabeth Yarwood Court from the Brunswick PFI contract (Part A)

The Executive considered a report of the Head of Development and Head of Housing Services, which sought approval for the removal of Elizabeth Yarwood Court from the Brunswick Housing Private Finance Initiative (PFI) contract and reposition its development in line with the wider Upper Brook Street proposals.

It was reported that removal of the site would result in a compensation event under the PFI contract. The cost to the Council of triggering this would be negotiated with the PFI Contractor and payment would be made through the HRA in the first instance and then the site would be transferred to the General Fund, at an appropriate value subject to capital approvals process. The costs of the transfer would be subject to a separate capital approval, once they were fully assessed. It was anticipated that the Council would be able to recoup any initial outlay from a disposal of the site to support the overarching redevelopment.

It was note that relevant Executive Members and Ardwick ward members have been consulted on this proposal and have given their support.

The Leader commented that until the framework for the Upper Brook Street sites could be finalised and consulted upon and development brought forward for consideration by the Council, the Homelessness Service proposed to use the now vacant Elizabeth Yarwood Court sheltered accommodation building to support hospital discharge for vulnerable residents up to the point when the site could be considered for redevelopment

#### **Decisions**

- (1) Approve in principle the withdrawal of the site including Elizabeth Yarwood Court from the Brunswick PFI contract.
- (2) Delegate authority to the Deputy Chief Executive & City Treasurer and Head of Housing Services in consultation with the Deputy Leader for Finance and Executive Member for Housing and Employment to negotiate and conclude the financial terms of the compensation event.
- (3) Note the proposed temporary use of the site by Homelessness as outlined in the report.
- (4) Delegate authority to the Chief Executive in consultation with the Leader and Deputy Leader (Finance) to agree the disposal strategy and market the site for disposal.

- (5) Delegate authority to the Chief Executive in consultation with the Leader and Deputy Leader (Finance) to finalise the terms for the disposal of the land.
- (6) Delegate authority to the City Solicitor to conclude all documentation to give effect to the above recommendations.

#### Exe/21/81 Exclusion of the Public

## **Decision**

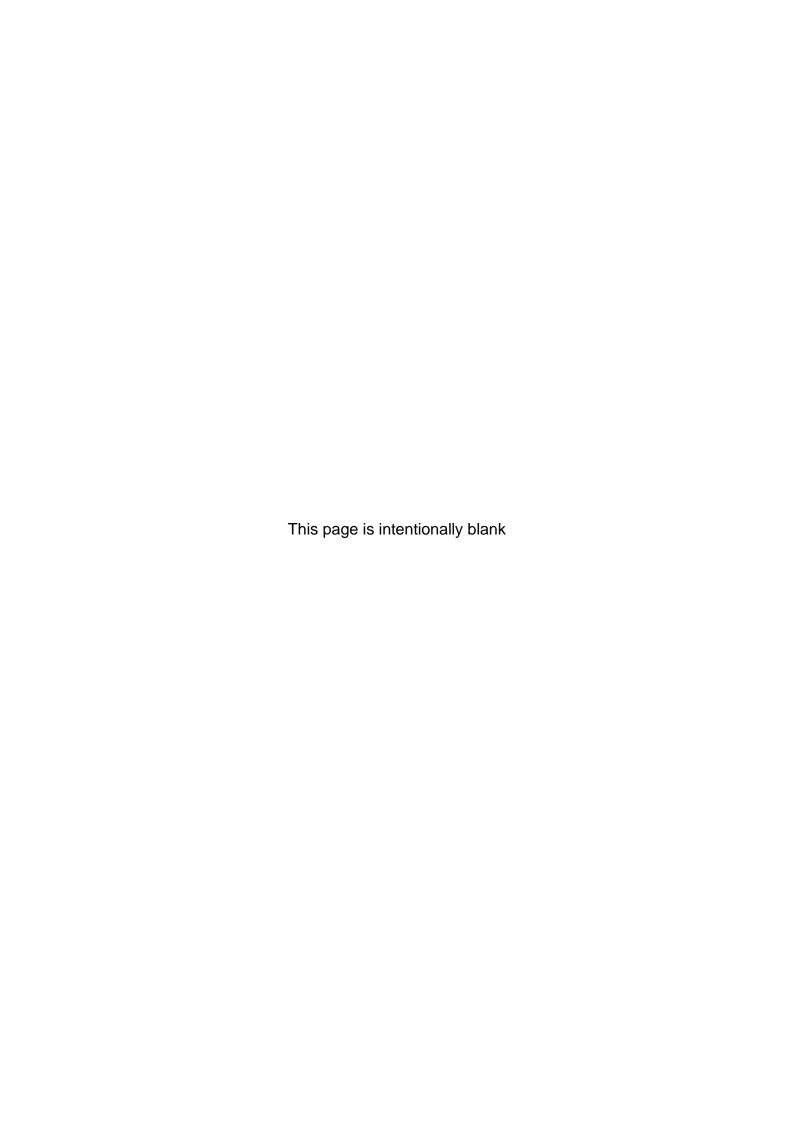
The Executive agrees to exclude the public during consideration of the following item which involved consideration of exempt information relating to the financial or business affairs of particular persons and public interest in maintaining the exemption outweighs the public interest in disclosing the information.

# Exe/21/82 Removal of Elizabeth Yarwood Court from the Brunswick PFI contract (Part B)

The Executive considered a report of the Head of Development and Head of Housing Services, which detailed the estimated cost of compensation and projected land values associated with the withdrawal of Elizabeth Yarwood Court from the Brunswick PFI contract.

#### **Decision**

The Executive note the estimated cost of compensation and projected land values.



#### **Executive**

# Minutes of the meeting held on Wednesday, 15 September 2021

**Present:** Councillor Leese (Chair)

Councillors: Akbar, Craig, Midgley, Rahman, Rawlins, White

Also present as Members of the Standing Consultative Panel:

Councillors: Butt, M Sharif Mahamed, Ilyas and Taylor

**Apologies:** Councillor Bridges and Karney

Exe/21/83 Minutes

#### **Decision**

The Executive approve as a correct record the minutes of the meeting on 28 July 2021.

# Exe/21/84 COVID 19 Public Health & Economic Recovery updates

The Executive considered a report of the Director of Public Health and the Director of City Centre Growth and Infrastructure, which provided an update on the COVID-19 situation within the city and the progress that was being made with the city's economic recovery.

The Executive Member for Health and Care advised that infection rates within the city were now 289.7 per 100,000 population and Manchester was currently 9<sup>th</sup> amongst Greater Manchester's Local Authorities in terms of infection rates, with rates remaining stable over the last week and the infection rate amongst the over 60's was 191.4 per 100,000 which put Manchester 8<sup>th</sup> across Greater Manchester.

It was noted however, that the full impact of the return of children to schools and students to colleges and universities had yet to be felt and rates were expected to rise again throughout September and in order to mitigate against this the COVID-19 12 Point Plan for the City had been refreshed with the aim to help reduce pressure on the health and social care system in Manchester.

The Executive Member for Health and Care also reported that a vaccination programme for 12 to 15 year olds and booster vaccinations for those over 50 or anyone who had a health condition would commence as of next week and the vaccination offer was still in place for all residents.

In relation to the city's economic recovery, the Director of City Centre Growth and Infrastructure advised that there was continued pressures around recruitment, especially in the hostility and entertainment sectors. It was also reported that there would be additional pressures to the city's economy as the national furlough scheme came to an end at the end of September 2021.

It was reported that whilst the city's construction sector was buoyant, with a strong pipeline of development there was the possibility of a shortage of materials in the supply chain and although Office take up in the city centre was positive, the use of public transport was at approximately 70% of pre-COVID-19 levels.

The Director of City Centre Growth and Infrastructure concluded positively reporting that Manchester had been named the third best city in the world, coming behind San Francisco and Amsterdam by media brand Time Out, who surveyed 27,000 people, looking at nightlife, restaurants, and cultural highlights. Manchester's ability to come together through difficult times was applauded and reference to the Manchester International Festival (MIF), Grayson's Art Club and The Factory described the city as "creative" and the city was also commended for its "general great vibes".

## **Decision**

The Executive note the update.

# Exe/21/85 Our Manchester - Progress Update

The Executive considered a report of the Chief Executive which provided an update on key areas of progress against the Our Manchester Strategy – Forward to 2025 which reset Manchester's priorities for the next five years to ensure the Council could still achieve the city's ambition set out in the Our Manchester Strategy 2016 – 2025.

The Deputy Leader (Human Resources) provided an update on the work being undertaken to tackle homelessness advising that the Council had embarked on five key projects designed to shift the balance further from response to prevention, see fewer people in temporary accommodation and achieve better results for those who do end up there. He commented that over the past few years, the Council's Homelessness service had responded to exponentially growing need and, more recently, the challenges of the pandemic and these challenges were only likely to grow as the impact of an end to the eviction ban during the pandemic and the removal of the £20 uplift in Universal Credit came into effect.

The Executive Member for Environment provided an update on the progress being made on the Greater Manchester Electric Vehicle Charging Infrastructure strategy. The strategy, which complemented the region's 2040 Transport Strategy, set out a vision to make Greater Manchester an exemplar city region so that by 2030 residents, businesses and visitors would be able choose to travel by electric car or van with the confidence that they could conveniently re-charge their vehicles. This in turn would help improve air quality and support the wider goal of Manchester, and the wider region, becoming zero carbon by 2038 at the latest.

The Executive Member for Housing and Employment provided an update on the steps being taken to reduce the Council's carbon emissions. He advised around 300 council-owned homes in Newton Heath and Higher Blackley would receive £15m worth of sustainability improvements, benefitting from measures such as new heat pump systems, new radiators to replace existing gas heating systems, triple glazing, extra insulation and the installation of renewable, low energy lighting where needed in order to save 750 tonnes of carbon emissions a year. He also advised that since

2005, Northwards Housing had spent £80m on making Manchester City Councilowned homes more energy efficient, reducing carbon emissions from them by 48%.

The Executive Member for Health and Care provided an update on the Carers Manchester Contact Point helpline, which had been set up to provide support and advice to unpaid carers in the city. The Contact Point, set up in collaboration between Manchester Local Care Organisation adult social care commissioners and local voluntary and community sector organisations, had helped more than 1,000 different carers since it was set up in August 2020 – in the midst of the Covid-19 pandemic.

The Leader commented that it was important that the city had been recognised as the 3<sup>rd</sup> best city in the world by Time Out magazine with many of the themes of the Our Manchester Strategy coming together in the findings of a survey in which 27,000 residents and visitors participated. He added that the growth of a diverse economy with high levels of skill made Manchester an attractive proposition for companies to locate to and people to live and work.

#### **Decision**

The Executive note the update

# Exe/21/86 Capital Programme Update

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which informed Members of requests to increase the capital programme. The report also sought approval for those schemes that could be approved under authority delegated to the Executive and asked the Executive to recommend to Council proposals that required specific Council approval.

The proposals which required Council approval were those which were funded by the use of reserves above a cumulative total of £2million, where the use of borrowing was required or a virement exceeds £0.5m. These included the following proposed changes:-

- Children's Services Manchester Creative Media Arts Academy Completion Works. A capital budget increase of £0.661m was requested, funded by borrowing for completion of the outstanding works; and
- Growth and Development Manchester Equipment and Adaptations
  Partnership (MEAP) Relocation. A capital budget virement of £2.025m was
  requested, funded by the Asset Management Programme budget for the service
  to consolidate their operation from Poland Street, Tulketh Street and Fulmead,
  providing them with a fit for purpose operational property and the space for a
  Smart House which was pivotal to the Prevention and Early Intervention
  Agenda.

The report then went on to detail the proposals that did not require Council approval which were funded by the use of external resources, use of capital receipts, use of reserves below £2million, where the proposal could be funded from existing revenue

budgets or where the use of borrowing on a spend to save basis was required. These included:-

Private Sector Housing – Rough Sleepers Accommodation Programme (RSAP)
 Property Acquisitions. A capital budget increase of £3m was requested, funded
 by £1.350m Government Grant and £1.650m Capital receipts to acquire 20 x
 1bed flats to support 20 rough sleepers and people living in emergency
 accommodation to move-on to new homes;

The report highlighted that there had been increases to the programme totalling £0.320m as a result of delegated approvals since the previous report to the Executive on 28 July 2021 and if the recommendations in the report were approved, the General Fund capital budget would increase by £3.661m across financial years which would also result in an increase in the prudential indicator for Capital Expenditure in corresponding years.

Approval had also been given for a capital budget virement from the Parks Development Programme budget totalling £0.960m for the Parks In Partnership Scheme. This project would carry out improvement works to Manchester's parks and green spaces, across 32 wards, that raised standards and sustainability within parks, whilst widening participation, access and inclusivity

It was also reported that detailed designs for the Public Sector Decarbonisation Scheme (PSDS) funded works were currently being developed. Early indications were that the programme would come in underbudget although the final position would not be confirmed until designs were completed and cost plans wee finalised in late September 2021. In anticipation of an underspend on the PSDS budget, the programme had been working on a pipeline of additional projects that could delivered rather than returning funds unspent. The programme was requesting approval to commission up to £2m of additional energy efficiency works, to be funded by prudential borrowing from the approved Carbon Reduction Programme budget in the event PSDS underspend was not available or approved. This approval would be an early draw down against the previously budgeted £15m for energy efficiency works between 2022 and 2025.

#### **Decisions**

- (1) Recommends that Council approve the following changes to Manchester City Council's capital programme:
  - Children's Services Manchester Creative Media Arts Academy Completion Works. A capital budget increase of £0.661m is requested, funded by Borrowing.
  - Growth and Development Manchester Equipment and Adaptations Partnership (MEAP) Relocation. A capital budget virement of £2.025m is requested, funded by the Asset Management Programme budget.
- (2) Approves the following changes to the City Council's capital programme:

- Private Sector Housing Rough Sleepers Accommodation Programme (RSAP) Property Acquisitions. A capital budget increase of £3m is requested, funded by £1.350m Government Grant and £1.650m Capital receipts
- (3) Notes the update on Public Sector Decarbonisation Scheme additional works and approve the funding strategy.
- (4) Notes the increases to the programme of £0.320m as a result of delegated approvals.
- (5) Notes the virements in the programme of £0.960m as a result of virements from approved budgets.

# Exe/21/87 Revenue Monitoring to the end of July 2021 (P4)

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which outlined the projected outturn position for 2021/22, based on expenditure and income activity as at the end of July 2021 and future projections.

The report identified a forecasted underspend of £2.558m for 2021/22, based on activity to date and projected trends in income and expenditure, and included the financial implications of COVID-19, government funding confirmed to date and other changes.

However it was noted that the anticipated implications of COVID-19 would have a significant impact on the Council's finances for a number of years. With the likely scale of funding pressures and future resource reductions, it was important that the Council held a robust position on reserves and maintained the ability to deal with issues that arose during the financial year.

The Deputy Leader (Finance) commented that the Government's increase in employee National Insurance contributions and reliance on long term efficiencies and the social care precept to address the funding gap in Adult Social Care (ASC) was lacking in a long term vision and this Council would continue to push the Government for an adequate and fair long term vision and plan for ASC.

# **Decisions**

- (1) Notes the global revenue monitoring report and forecast outturn position which is showing a £2.558m underspend.
- (2) Approve budget virements to be reflected in the budget as outline in paragraph 2.7 of the report.
- (3) Approve additional COVID-19 grants to be reflected in the budget as outlined in paragraphs 2.9 to 2.19 of the report.
- (4) Approve the use of unbudgeted external grant funding (non COVID-19) as outlined in paragraph 2.12 of the report.
- (5) Approve the use of budgets to be allocated as outline in paragraph 2.13 of the report

#### Exe/21/88 The National Football Museum

The Executive considered a report of the Strategic Director (Neighbourhoods), which set out plans for a new lease and grant funding agreement for the National Football Museum, taking into account the Council's investment to date, the museum's impact and achievements over the last ten years, and plans for the next funding period.

The National Football Museum was England's only national museum for football and at the heart of its practice held a nationally accredited collection which was the largest of its kind in the world and over the last 10 years had played an important role in establishing Manchester as an international sporting city.

The head lease between Manchester City Council and the Millennium Quarter Trust, was established in 2002 to oversee the area of the city centre comprising Cathedral Gardens, Exchange Square, the Cathedral Visitor Centre and Urbis. The Millennium Quarter Trust sublet the Urbis building to the National Football Museum. The current sublease was for a 10 year term, coterminous with the existing grant agreement and is due to expire on 4 July 2022. In order to provide assurance to the museum during this unprecedented time of instability during the pandemic, a new Agreement for Lease would be signed in Autumn 2021 (on the same terms as the existing 10 year sublease) to enable the 25 year sublease to commence on 1 April 2022, in tandem with a new funding agreement, commencing from the same date for the National Football Museum.

The new grant funding agreement would be for a period of three years from 1 April 2022. The agreement set out an annual tapering of the current £1.45million allocation and would enable the museum to have time to progress the work outlined in the report, and to make a substantial impact in terms of delivery of the Strategic Plan and Transformation Project - including investment in exhibition spaces, audience development, carbon reduction, digital strategy and fundraising and income diversification.

#### **Decisions**

- (1) Approve the granting of a new Sub Lease between the Millennium Quarter Trust and the National Football Museum for a period of 25 years from 1 April 2022, which will be granted out of the lease dated 5 July 2012 between Manchester City Council and the Millennium Quarter Trust for a term of 85 years from 27 June 2002 ("the Head Lease").
- (2) Approve a three year grant funding agreement with the National Football Museum from 1 April 2022 with revenue support of £1.4million in 2022/23, £1.35million in 2023/24 and £1.25million in 2024/25.
- (3) Delegates responsibility to the Strategic Director (Neighbourhoods), Deputy Chief Executive and City Treasurer and the City Solicitor in consultation with the two Deputy Leaders to negotiate and finalise the terms of the arrangements.
- (4) Authorises the City Solicitor to complete all documents and enter into all agreements necessary to give effect to the recommendations.

# Exe/21/89 Manchester's Digital Strategy

The Executive considered a report of the Director of Inclusive Economy, which sought approval for the adoption of the Manchester Digital Strategy, which set out how the Council would use digital and technology to meet the priorities of the Our Manchester Strategy and achieve its ambition of being in the top flight of world class cities by 2025.

An extensive consultation process took place from September 2020 to March 2021 with business, public and VCSE sectors and community organisations and networks. The consultation and development process led to the strategy being divided into four themes.

- Smart people everyone able to gain and sustain the skills, aspirations, and confidence to fully participate in the digital world;
- Digital places providing access, connectivity and support for all residents and businesses and digitally enabling enhanced health and wellbeing;
- Future prosperity to attract new digital businesses & sectors and support a resilient and inclusive economy; and
- Sustainable resilience meet zero carbon and climate resilience goals and to create open inclusive connectivity with enhanced digital infrastructure as a utility not just a commodity.

These themes were intended to align with the city's existing priorities, particularly the Our Manchester Strategy and the Local Industrial Strategy and it was anticipated that these themes would keep Manchester at the forefront of technological change in a way that was sustainable and accessible to everyone.

It was reported that the delivery of the Strategy would be overseen by a Digital Strategy Governance Board, comprising of relevant Council Officers alongside representatives from external partner organisations and networks and the final strategy document would undergo design work to make it more readable and presentable to a wider audience following agreement on its content and adoption.

The Leader commented that whilst the city was recognised for its ability to draw direct investment into the city through its digital sector, the Strategy would also need to ensure it addressed the growth in unemployment in the city's older population in order to maintain the level of investment it received.

#### Decision

The Executive agrees to adopt the Manchester Digital Strategy as part the City's policy framework.

# Exe/21/90 Manchester's support for families living in poverty

The Executive considered a report of the Director of Inclusive Economy, which highlighted the breadth of work undertaken by the Council and our partners to tackle the issue of poverty including progress made to date and the importance of maintaining a focus on tackling poverty for the future.

Poverty in Manchester was a huge challenge and continued to have a significant impact on the life and outcomes of too many of the city's residents. In the 2019 Index of Multiple Deprivation (IMD), Manchester was ranked as the 6<sup>th</sup> most deprived local authority in the country. This was reflected in the number of children living in poverty. At the end of March 2020, the End Child Poverty Coalition estimated that around 46,700 children (42%) in Manchester were living in poverty. The scale of the challenge had been further exacerbated by the COVID-19 pandemic which caused a 90% rise in claimant unemployment (unemployed people claiming benefits) between March and May 2019. This rise was reflected in the demand for food support, with the Council's food response team delivering food parcels to an average of 250 households a week.

Since the launch of the Family Poverty Strategy in 2017, good progress had been made, and the report highlighted a wide range of examples of current activity and best practice across various service areas.

Poverty remained a difficult challenge for Manchester and affects the life-chances and outcomes of too many of our residents. The Our Manchester Strategy recognised through the fair and equitable city theme the need to work hard to make sure that Manchester residents, particularly those most vulnerable were connected to those opportunities as the best way of building wealth and reducing poverty.

The Executive Member for Health and Care stressed the Council's commitment to addressing poverty within the city. It was noted that the Council had always responded to the challenge using direct and targeted programmes of work. It had redoubled its efforts in response to the impact of the COVID-19 pandemic, which came at a cost of £56m for 2020/21 and was forecast to cost £144m over 2021/22. As well as specific interventions, the Council had supported people experiencing poverty through our wider range of core services.

To mitigate against and reduce poverty in the city, the Council would need to continue to provide residents with a wide ranging and extensive support offer, not just in tackling the causes and symptoms of poverty, but also in making sure that families could participate in cultural and leisure activities that improved quality of life.

The Assistant Executive Member for Antipoverty advised that in 2022, the Council had the opportunity to refresh the current Family Poverty Strategy 2017-22 to ensure it was fit for purpose, had the greatest possible impact and targeted a broader cohort of residents. He advised that he would be leading on the process to refresh the strategy would begin in early 2022, and like the original strategy would place significant emphasis on listening to and learning from the lived experience of residents experiencing poverty

The Deputy Leader (Finance) referenced the Council's overall commitment to tackling poverty in becoming a Living Wage Foundation accredited employer and in partnership with the Executive Member for Health and Care and the Assistant Executive Member for Antipoverty, had recently launched Manchester's bid to become and accredited Living Wage City. The Deputy Leader (Finance) also advised that she would be writing to Government setting out the case of 80,000

residents who stood to lose over £1000 per year with the loss of the additional £20 in Universal Credit.

#### **Decisions**

The Executive:-

- (1) Note the progress that has been made in delivering the Family Poverty Strategy 2017-22.
- (2) Note the Council's commitment to tackling poverty and its overall offer to residents.
- (2) Note the recommendations of the Poverty Truth Commission Report as outline in Appendix 3 to the report
- (4) Endorse the suggested approach to the refresh of the Family Poverty Strategy to address poverty more broadly and support all residents experiencing poverty including those with and without children.

# Exe/21/91 Development Strategy for the Back of Ancoats - Progress Update Report

The Executive considered a report of the Director of City Centre Growth and Infrastructure, which provided an update on the activities to bring forward investment and development in the next phases of sustainable growth in the Ancoats area since the preparation of a Neighbourhood Development Framework (NDF) in July 2020.

The Executive Member for Housing and Employment reported that the next phase of investment and development would create a forward looking, low carbon neighbourhood for aspirational young people and families along with balanced approaches to providing a mix of tenure. A sequenced programme of development would help to meet the comprehensive needs of a changing resident and working population in east Manchester, adjacent to the regional centre with all of its employment and cultural attractions.

A range of development proposals linked to the Ancoats Mobility Hub (AMH) and a wider public realm strategy were all being progressed, details of which were provided in the report.

Other sites in a mix of ownerships were also being prepared for future development and Planning consent had already been gained for key components of the plan, but further land assembly would be necessary to achieve the required comprehensive approach.

It was also reported that the public realm strategy integrated with further land assembly would be required and co-ordination of transport and movement interventions would deliver the next high quality, sustainable phase of neighbourhood development in Ancoats.

The Leader commented that what had been achieved in the redevelopment of Ancoats, especially in the last five years, had been the most amazing transformation

of a neighbourhood that had been seen in the city and there was now a real opportunity to build on the redevelopment that had taken place to date

#### **Decisions**

The Executive:-

- (1) Note the progress being made to bring forward sustainable development at the Back of Ancoats.
- (2) Note the progress made to gain planning permission and complete site assembly to support the realisation of the Ancoats Mobility Hub (AMH) and that a further report will be brought to the Executive in due course that sets out proposals for the delivery and operation of the AMH.
- (3) Note progress towards the preparation of a public realm strategy integrated with the next phases of development and that the draft strategy will be brought back to the Executive in 2021 prior to undertaking stakeholder consultation.
- (4) Note that £4.7 million is being sought from the Brownfield Land Fund administered by the Greater Manchester Combined Authority to undertake public realm works in the Back of Ancoats.
- (5) Agree to delegate approval of the funding agreement to the Deputy Chief Executive and City Treasurer.
- (6) Endorse the on-going collaboration with landowners to support delivery of the sustainable place making vision of the Back of Ancoats.
- (7) Note that a number of remaining land and property acquisitions are still required to achieve the overall vision of the NDF.
- (8) Note that if the Council is unable to secure the voluntary acquisition of outstanding land interests required for the delivery of the overall development programme a future report will be brought to Executive to seek authority to make a Compulsory Purchase Order.

# Exe/21/92 Climate Change Action Plan Annual Report 2020-21 and Work Programme 2021-22

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which provides an update on the progress that has been made in delivering the Climate Change Action Plan (CCAP) during the first year (CCAP Annual Report 2020-21) and the work programme for the second year of the Action Plan (CCAP Work Programme 2021-22).

Overall, the Council's direct emissions had reduced by 21% (-6,783 tonnes CO2) compared to 2019/20 and against an annual target to reduce emissions by 13%. The Work Programme for 2021/22, outlined the key CCAP actions, or critical milestones, which were to be delivered during this period categorised under the five work streams:-

- Buildings and Energy;
- Transport and Travel;
- Reducing Consumption Based Emissions;
- Climate Adaptation; and
- Catalysing Change.

The work programme took account of a small number of actions that were delayed last year due to the COVID-19 pandemic and incorporated milestones for new projects, such as the Public Sector Decarbonisation Scheme, the Social Housing Decarbonisation Fund and the 'In Our Nature' communities programme, none of which had featured in the original CCAP 2020-25.

It was also reported that there was wider activity underway across the council that was not reflected within this plan including the Manchester Economic Recovery and Investment Plan and the Green & Blue Infrastructure Strategy

The Executive Member for Environment highlighted the importance of the Catalysing change workstream and the Council's role in influencing, which could not be done in isolation and it was acknowledged that Manchester Climate Change Agency (MCCA) was key to realising this and achieving the targets that had been set.

The Leader sought clarity on the concerns that had been raised at the Environment and Climate Change Scrutiny Committee in relation to the capacity and ability of the MCCA to lead and deliver on such an important issue for the city. The Executive Member for Environment advised that the Manchester Climate Change Partnership (MCCP) and MCCA enabled the Council to be affective and contribute to "Catalysing Change" workstream. She reminded members that the Council was only responsible for a minor part of the city's emissions and it would not be possible for the Council to have the impact and deliver what was required in addressing climate change for the city if it was to try to do so on its own.

# **Decision**

The Executive note the progress that has been made in delivering the Action Plan during the first year (CCAP Annual Report 2020-21) and the work programme for the second year of the Action Plan (CCAP Work Programme 2021-22).

## **Exe/21/93** Closure of Wythenshawe Indoor Market

The Executive considered a report of the Strategic Director (Neighbourhoods), which informed Members of the intended closure of Wythenshawe Indoor Market.

The Executive member for Neighbourhoods explained that as pat of the budget proposals for 2021/22, the closure of the indoor market in Wythenshawe had been proposed as it required an ongoing subsidy of c.£110k per annum to continue to operate. It had been agreed to continue to operate the market for a period of six months to provide the opportunity to attract more traders and evidence that the market could be made financially sustainable.

It was reported that here had been no improvement in the sustainability of the indoor market since April 2021 and a number of traders had already vacated into alternative premises. There were currently only four traders remaining on the market, one of which had indicated that they would be retiring when the market closed and alternative trading opportunities for the three remaining traders on the other retail markets had been made available.

It was therefore confirmed that the closure would go ahead by the end of September 2021, in line with the agreed budget savings.

It was also reported that the lease for the current indoor market was being considered by the Strategic Development team in the context of the potential redevelopment of the district centre. Discussions would take place with the landlord around the current obligations within the lease and any amendments or surrender that may be required. Work was also being commissioned from a specialist provider to create recommendations for a potential new food and drink offer in Wythenshawe that would meet the needs of the residents and the local economy; and deliver enhanced social impact. This work would include consultations with local residents, community groups, businesses and other stakeholders.

## **Decision**

The Executive note the closure of Wythenshawe indoor market at the end of September 2021

# Exe/21/94 This City: Manchester's Housing Delivery Vehicle

The Executive considered a report of the Deputy Chief Executive and City Treasurer, which provided an update on progress to date, outlining the intention to deliver the first two Council housing schemes through the wholly owned Council Housing Delivery Vehicle (HDV) which was to be called This City.

The creation of a HDV aimed to boost housing supply within the city and offering a range of tenures across a number of different housing markets to support the achievement of the Council's residential growth targets and provide homes that were truly accessible to Manchester residents

A £1.5m development budget had been allocated in order to progress activity in relation to the establishment of This City. To date, there were commitments of £1.2m, including a 10% contingency, with c£500k of the budget committed towards design fees for the first two schemes, with the remaining budget allocated to cover a range of surveys, investigations and professional advice to ensure that the approach to This City was well informed and officers had relevant advice in order to develop the company within the appropriate legal and legislatory parameters.

The Executive Member for Housing and Employment advised that as part of the first phase of development, it was intended to deliver 204 new homes across the Ancoats and Beswick and Piccadilly Wards, with at least 54 of these new homes being let at an accessible rent, which would be set at or below Local Housing Allowance levels.

The Executive Member for Housing and Employment advised that in order to maintain momentum with the design work on these schemes, the Executive was requested to approve funding of £0.347m to cover design team fees until the end of December 2021, when there would be critical checkpoint dates on both schemes in order for the Executive to agree next steps for development and delivery.

For phase 2 and beyond, it was intended that This City would seek an investment partner to work with to drive forward new developments, rather than fund through further PWLB debt. Any new schemes which would be delivered in partnership with an investor would still seek to follow the core principles of This City, namely the development of new, high quality, sustainable homes which would be accessible to the people of Manchester.

## **Decisions**

- (1) Note the progress made to date with the creation of This City Housing Delivery Vehicle.
- (2) Note that a further report will be presented to the Executive outlining a detailed business case and financial proposal for the delivery of the first two schemes under This City.
- (3) Approve an increase to the capital budget of £0.347m to cover design team fees for the continued development of proposals for the first phase of delivery, to be funded from borrowing, noting that it is expected that this will be recoverable from This City once it is established.